Open 21, Inc. On-Line Public Educational Network for the 21st Century. Inc.

1701 K Street, N.W. Suite 800 Washington, DC 20006 202-835-8979

PECEIVED

JUL 17 2000

AND OF THE SECRETARY SECURITY

July 17, 2000

Magalie Roman Salas, Secretary Federal Communications Commission The Portals 445 Twelfth Street, S.W. TW-A325 Washington, DC 20554

Dear Ms. Salas:

Enclosed please find an original and four copies of a Petition for Rule Making to amend the Television Table of Allotments to substitute channel 41 at St. Louis, Missouri for channel 40 at St. Louis, Missouri. Open 21, Inc. is an applicant for this facility (BPTTL-19960920WD) and this petition is filed in order to break mutual exclusivity between this application and a DTV television facility.

If you have any questions, please do not hesitate to contact me.

Sincerely,

Thomas Cohen

President

Lr/tv/open21/st. louis 41 cover letter

No. of Copies rec'd O+4
List ABCDE
MMP

FEDERAL C	COMMUNICATIONS COMMISSION Washington, D.C. 20554	TECA
	JIII SEIVE	
		172
In Re:)	The Or SOUTH COOL
)	ME SECTION COMM
Amendment of Section 73.606(b))	TAN THE BOW
of the Commission's Rules, the) RM	····
Table of Allotments for Analog)	
Television Broadcast Stations)	

)

Before the

To: Chief, Allocations Branch Mass Media Bureau

(St. Louis, Missouri)

PETITION FOR RULE MAKING

On-Line Public Educational Network for the 21st Century, Inc. ("Open21") applicant for a new non-commercial full power analog television station on Channel 40 at St. Louis, Missouri (the "Applicant"), pursuant to Section 1.401 of the Commission's rules, 47 C.F.R. § 1.401, and the Commission's Public Notices regarding a window for filing petitions for rule making to change analog television allotments that may conflict with digital television ("DTV") station allotments, authorizations, applications, or rule making proposals, hereby petition the Commission to amend the Table of Allotments for analog television broadcast stations to substitute Channel 41 for Channel 40 at St. Louis, Missouri, and to authorize the Applicant to amend its pending

The Applicant is On-Line Public Educational Network for the 21st Century, Inc. ("Open21") (File No. BPET-19960920WD).

See Public Notice, Mass Media Bureau Announces Window Filing Opportunity for Certain Pending Applications and Allotment Petitions for New Analog TV Stations, DA 99-2605 (released November 22, 1999)(the "Amendment Public Notice"); see also, Public Notice, Window Filing Opportunity For Certain Pending Applications and Allotment Petitions for New Analog TV Stations Extended to July 15, 2000, DA 00-536 (released March 9, 2000).

application for Channel 40 to specify operation on Channel 41 without subjecting its application to competing applications. In support of this petition for rule making, the Applicant submits the following:

- 1. The Applicant has tendered for filing and has pending an application for a construction permit for a new non-commercial analog television station on Channel 40, St. Louis, Missouri. Since the reference coordinates for the proposed transmitter site are within the minimum co-channel separation distance for Zone II of 174.5 miles (or 280.8 kilometers) from St. Louis, Missouri, one of the 30 designated television markets subject to the Commission's freeze in the advanced television ("ATV") proceeding (i.e., an "ATV freeze zone"), the Applicant specified a transmitter site outside of, and/or requested a waiver of, the ATV freeze in their respective applications.
- 2. In the DTV proceeding, the Commission stated that it would open a filing window, announced by Public Notice, during which pending analog full power television applications in an ATV freeze zone that would conflict with a DTV station allotment, authorization, application or rule making proposal could be amended to eliminate the DTV conflict, or could file a petition for rule making for an alternate channel below Channel 60 if necessary to avoid the DTV conflict. The Amendment Public Notice implements this Commission decision, permitting ATV freeze area

See Advanced Television Systems, Mimeo No. 4074, 52 Fed. Reg 28346 (1987).

See Advanced Television Systems and Their Impact on the Existing Television Broadcast Service, MM Docket No. 87-268, Second Memorandum Opinion and Order on Reconsideration of the Fifth and Sixth Report and Orders, FCC 98-315, 13 FCC Rcd 23992, 14 CR 674 at ¶¶ 40-42 (1998) (the "DTV Second MO&O").

applicants to file a petition for rule making to substitute a new channel below Channel 60.5

- The Commission stated that it would require ATV freeze applicants to demonstrate that interference to a DTV station allotment, authorization, application or rule making proposal would be caused if the proposed channel substitution is not made.⁶ As demonstrated by the attached Engineering Report,⁷ the Applicant's analog Channel 41 application proposals would cause interference to the co-channel DTV Channel 40 allotment for WSIU-DT, at Carbondale, Illinois.⁸
- 4. The Commission also stated that applicants with pending full power analog applications subject to the ATV must propose a single alternate channel below Channel 60.9
- 5. As required by the Amendment Public Notice and Sections 73.610 and 73.623(c) of the Commission's rules, 47 C.F.R. §§ 73.610 and 73.623(c), ¹⁰ the Engineering Report demonstrates that the proposed allotment of Channel 41 to St. Louis, Missouri, meets all legal and technical requirements, including the minimum distance separation requirement to all other analog television stations, ¹¹ and protects all DTV stations with allowances for *de minimis* interference. ¹²
 - 6. This proposal will cause short-spacing to WHSL, Channel 46, at East St. Louis,

See Amendment Public Notice at 4-6.

See <u>DTV Second MO&O</u> at ¶ 42; see also, Amendment Public Notice at 4.

See Engineering Report dated July 2000 and prepared by Venture Technologies Group, LLC, attached hereto as Exhibit A (the "Engineering Report").

See Engineering Report.

See <u>DTV Second MO&O</u> at ¶ 42; see also, Amendment Public Notice at 5.

See Amendment Public Notice at 5.

See Engineering Report.

See Engineering Report.

Missouri, which is located 31.4 km (19.5 miles) from the Applicant's proposed transmitter site. Therefore, the Applicant requests a waiver of Section 73.610(d), Table 2 of Section 73.698, and other applicable Rules and Regulations of the Federal Communications Commission.

- 7. The Applicant hereby states its present intention to amend its pending application to specify operation on Channel 41, if analog Channel 41 is substituted for Channel 40, during the time period specified by the Commission in its allotment order, as required by the Commission.¹³
- 8. The Applicant submits that grant of this petition for rule making and the substitution of analog Channel 41 for Channel 40 at St. Louis, Missouri, would serve the public interest by permitting the initiation of a new noncommercial television service serving St. Louis, Missouri, and surrounding communities, without causing interference to any other existing station or any DTV station allotment, authorization, application or petition for rule making. Therefore, the public interest would be served by the grant of this petition.
- 9. Wherefore, the above premises being considered, the Applicant requests that the Commission grant this petition for rule making, amend Section 73.606(b), the Table of Allotments for analog television broadcast stations, to substitute Channel 41 for Channel 40 at St. Louis,

See <u>DTV Second MO&O</u> at ¶ 42; see also, Amendment Public Notice at 6.

Missouri and authorize the Applicant to amend its pending application for Channel 40 at St. Louis, Missouri to specify operation on Channel 40 without subjecting its application to competing applications.

Respectfully submitted,

Open21, Inc.

Thomas W. Cohen, Esq.

President

1701 K Street N.W., Suite 800 Washington, D.C. 20006 (202) 835-8979 telephone (202) 833-9536 facsimile

July 17, 2000

CERTIFICATE OF SERVICE

I, Thomas Cohen, hereby certify that on this 17th day of July, 2000, an original and four copies of the foregoing "Petition for Rulemaking" have been served by hand upon the following:

Magalie Roman Salas, Secretary Federal Communications Commission The Portals 445 Twelfth Street, S.W. TW-A325 Washington, DC 20554

And additional copies have been served by hand delivery or first class mail, postage prepaid, upon the following:

Clay Pendarvis, Chief Television Branch Federal Communications Commission 445 12th Street, S.W., Room 2-A662 Washington, D.C. 20554

John A. Karousos, Chief Allocations Branch Federal Communications Commission 445 12th Street, S.W., Room 3-A320 Washington, D.C. 20554

Thomas Cohen

Venture Technologies Group, LLC

Technical Consultants

ENGINEERING REPORT
PETITION FOR RULE MAKING
TO AMEND SECTION 73.606(b)
OF THE FCC RULES BY SUBSTITUTING
UHF-TV NTSC CHANNEL 41 FOR CHANNEL 40
AT ST. LOUIS, MISSOURI

JULY 2000

This engineering report has been prepared on behalf of On-Line Public Educational Network for the 21st Century, Inc. ("Applicant"), an applicant for a new analog NTSC television station channel 40 at St. Louis, Missouri, in support of its petition for rule making to amend Section 73.606(b) of the FCC Rules and Regulations to substitute analog Channel 41 for the analog Channel 40 allotment for St. Louis, Missouri. The Applicant's Channel 40 application at St. Louis, Missouri (FCC File No. BPET-19960920WD) is mutually exclusive with the co-channel DTV station WSIU-DT at Carbondale, Illinois. Figure 1 illustrates the signal overlap of these facilities. Table 1 shows the allocation situation for the Applicant's proposed facility on channel 40.

Since widespread interference would otherwise occur, the Applicant proposes to amend the FCC Rule Section 73.606(b) as follows:

Section 73.606(b) Substitute NTSC Channel 41 for Channel 40.

The reference coordinate for the proposed new allotment at St. Louis, Missouri, remains the same that is in the Applicant's Channel 40 application:

38 degrees, 31', 47" N. Lat., 90 degrees, 17', 58" W. Long.

The directional transmitting antenna and antenna orientation for the proposed new allotment at St. Louis, Missouri remains the same that is in the Applicant's Channel 40 application. It is proposed to specify the Channel 41 allotment with a directional transmitting antenna. The proposed antenna would be:

Dielectric TLP16-B oriented toward 10 degrees true north.

The ERP for the proposed new allotment at St. Louis, Missouri remains the same that is in the Applicant's Channel 40 application. The proposed ERP for use with the allotment would be:

813 kW

with a radiation center of 280.2 meters AMSL for an antenna height above average terrain of :

130.8 meters.

Table 2 shows the allocation situation for the proposed NTSC Channel 41 allotment.

A study of predicted interference caused by the Applicant's proposed television service on channel 41 at St. Louis, Missouri, using a version of the Longley-Rice program as described in OET Bulletin No. 69 (July 2, 1997) and the Public Notice "Additional Application Processing Guidelines for Digital Television (DTV)" (August 1998). The FCC's Fortran-77 code was modified by RadioSoft for use its software program ComStudy 2.2 for operation on a Windows NT platform. Comparison of service/interference areas and populations indicates that this model closely matches the FCC's evaluation program. Best efforts have been made to use data and calculations identical to the FCC's program. Any slight differences are attributable to compiler, operating system and/or processor characteristics. The effect of any variance in calculated population values versus the FCC's program is minimized when analyzing a given model's results, e.g., new interference equals total interference less baseline interference. The effect is further reduced for ratios of calculated population values, e.g., incremental population affected as a percent

of total population served. The model employs the Longley-Rice propagation methodology and evaluates in grid cells of approximately 4 square kilometers using 3-second terrain data sampled approximately every 0.1 km at one degree azimuth intervals with 1990 census centroids.

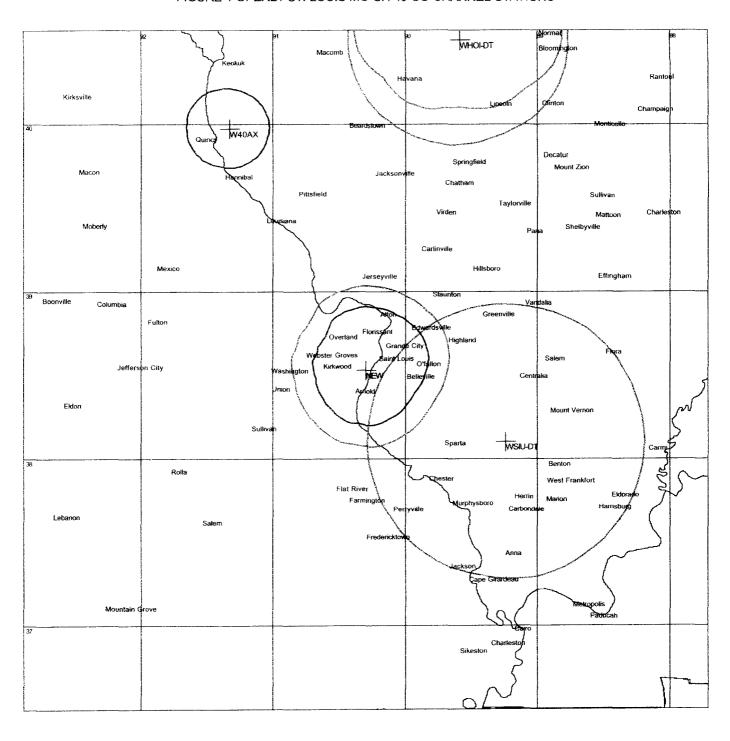
The baseline for the proposed new TV facility: No station on channel 40.

Proposed Change: Dielectric TLP16-B antenna oriented toward 10 degrees true north, Channel 41, 813 kW ERP, 130.8 meters HAAT, 38 degrees, 31', 47" N. Lat., 90 degrees, 17' 58" W. Long.

The results are depicted in Table 2 and comply with Commission policy and rules.

Based on the Commission's Public Notice, released June 2, 2000 (DA 00-1224) and the latest FCC CDBS data base, there are no Class A low power television status stations that conflict with the proposed Channel 41 allotment.

FIGURE 1 OPEN21 ST. LOUIS MO CH 40 CO CHANNEL STATIONS



Copyright (c) 1996 RadioSoft	
Scale 1:2354000	100 Km
TV Grade 'A' TV Grade 'B' State Borders Lat-Lon Grids	

Calisign	City	Class	ERP	Sep Type	Status	Dis1	Prol	Clearance	D/U	Rx Gain	Rx F/B	Zone	Band	Cly#	Asj	Matrix	Svc Contour	Svc Strength	Int Contour	Int Strength	Matrix AnalysiC	Oki Pop%	New Pop%	Total Pop	Old Pop	New Pop
										-																
KETC-DT	ST. LOUIS	DTV	886.000	D/M	Clean	10.1	1		-48	10.0	14.0	2	UHF	39	A-1	LR	F(50,90)	41	·	-	-/	# 1	1.15%	2704501	2704501	2704501
KETC-DT	ST. LOUIS	DTV	990.000	D/M	Cleran	10.1			-48	10.0	14.0	2	UHF	39	A-1	ĽR	F(50,90)	41		-	.0	1,1%	Case	2721706	2721706	2721706
KETC-DT	ST. LOUIS	DTV	990.000	D/M	Chrie	10.1		1	-48	10.0	14.0	2	UHF	39	A-1	LR	F(50.90)	41	-	-	1	+37	P-C1s	2721706	2721706	2721706
KKFT-DT	FORTSCO	DTV	327 000	D/M	Case	401.5	, dif	#16-11	2	10.0	14.0	2	UHF	40	Co	UR.	F(50,90)	41					11.	328923	328923	328923
KFT-DT	FORT SCO	ατν	327.000	D/M	Clear	401.5	245	156 B	2	10.0	14.0	2	UHF	40	Co	LR	F(50,90)	41	<u> </u>	1		¥62	a 🦸	329485	329486	329486
KNLJ	JEFFERSO	Analog	2040,000	D/M	Gleen	157.1	126	37.1	-9	0.0	0.0	2	UHF	25 Z	7-15	LR	F(50.50)	64	-		1	Kit.	3.99	316548	316548	316548
VEW	JEFFERSO	Analog	5000.000	D/M	(Sear)	175.4	32	50	-23	0.0	0.0	2	UHF	36 -	T-4	LR.	F(50,50)	64				rie	.767.	342017	342017	342017
ŧξW	ST. LOUIS	Analog	813.000	D/M	+	0.0	320	5)	45	0.0	6.0	2	UHF	40 -	Co	LR	F(50,50)	64						2281401	2281401	68145
VBUY	HOLLYSPR	Analog	4660.000	D/M	Gly ar	396.7	385	67.7	28	0.0	6.0	2	UHF	40 Z	Co	UR.	F(50,50)	64		-	1) 1 2 1	0.7% ₀	1027200	1027/200	1027200
VHMBTV	INDIANAPO	Analog	2090.000	D/M	Clear	384.7	354	5 (1)	28	0.0	6.0	1	UHF	40 Z	Co	LR.	F(50,50)	64		 		y no-	6751	1719678	1719678	1719678
VHMBTV	INDIANAPO	Analog	2090.000	D/M	Ciesas	384.7	1081	56.7	28	0.0	60	1	UHF	40.7	Co	UR	F(50.50)	64		<u> </u>	(1011	Contraction of the Contraction o	1718722	1718722	1718722
VHOI-DT	CREVE CO		60.300	D/M	Clean	227.5	+	4	2	10.0	14.0	1	UHF	40	Co	UR.	F(50.90)	41	!	!		16	0.00	584534	584534	584452
VHQI-DT	PEORIA	DTV	90.000	D/M	Gleen	243.6	+	+	2	10.0	14.0	1	UHF	40	Co	UR	F(50,90)	41				3:1:	0.0%	568504	568504	568469
VHO!-DT	PEORIA	DTV	90.000	D/M	R. Messer	243.6	+	-	-	10.0	14.0	11	UHF	40	Co	LR	F(50.90)	41				13	0.7%	568504	568504	568469
	BOWLING C		776.000	D/M	Carre	399 6	3534	70.6	28	0.0	6.0	12	UHF	404	Co	LB	F(50,50)	64		 	 	Her	B 5%	242282	242282	242282
	PADUCAH		50.000	D/M	<u> </u>			108.3	49	10.0	14.0		UHF	4.	A+1	LR.	F(50,90)	41	·	<u> </u>	I I	10.7	9.07	253494	253494	253494
***************************************	PADUCAH	L	50.000		Classer	214.3	1(%)	4		ļ		<u> </u>	UHF	41		LR.		41	ļ	ļ				251466	251466	251466
	SPRINGFIE	1		D/M	Ceron	214.3	106	1986-3	-49	10.0	14.0	12			A+1	<u> </u>	F(50,90)	F1	<u> </u>	ļ		ite	0.01	ļ		
			2000.000	p	Chart	159.0	120	364.1)	<u> </u>	<u> </u>	<u> </u>		UHF	55+	T+15	LR	-	ļ.,	<u> </u>	·		N/C	N/C	N/C	N/C	N/C
VSIU-DT	CARBONDA		1000,000	D/M		103.7			2	10.0	14.0	11	UHF	40	Co	UR.	F(50.90)	41	<u> </u>	<u> </u>				694920	604920	539034
V\$IU-DT	CARBONDA	V OTV	1000 000	O/M		103.7	1		2	10.0	14.0	1	UHF	40	Ço	LR	F(50,90)	41	ŀ	ŀ	1 1			738517	738517	562167

Callsign	City	Class	ERP	Sup Type	Status	Dist	Prot	Clearance	D/U	Rx Gain	Rx F/B	Zone	Barid	Ch#	Adi	Matrix	Svc Contour	Svc Strength	int Contour	Int Strength	Matrix Analy	Old Pop%	New Pop%	Total Pop	Old Pop	Now Pop
KJMH-DT	BURLINGT	dom	T-1	-12	_	.,					,	~	·					*			,					
KJMH-OT	BURLINGT	1	50.000	D/M		264.7	240	19 /	2	10.0	14.0	2	UHF	41	Co	LR.	1 (00,00)	41	•			5.5-6	1.479	149291	146836	146831
KJMH-DT	BURLINGT		50,000	D/M	Capan	264.7	Adi:	\$5+ T	2	10.0	14.0	2	UHF	41	Co	LR	F(50,90)	41		-		9.6%	1 (77	149291	146836	146931
KSHBTV	KANSAS CI		500.000	D/M	Ost i	292 6	265	arin.	2	10.0	14.0	2	UHF	41	Cn	LR	F(50.90)	41	-			(a) in	er son	840719	840719	840087
KSHBTV	KANSAS CI		1320.000	DIM	Can	378.1	369	a):	28	0.0	6.0	2	UHF		Co	LR.	F(50.50)	64					9.7	1692163	1692163	1692163
NEW	SIKESTON		3980.000	D/M	Clear	376.1	38)	49.1	28	0.0	6.0	2	UHF	45.	Co	LR	F(50.50)	64				ĠŁ.	() :/%.	1819130	1819130	1819130
NEW		Anakig	5000.000	0	Callegr	140.5	W	막다	-	-	<u> </u>	2	UHF	45.	T+4	LR	<u> </u>	ŀ.				N/C	NIC	N /C	N/C	N/C
WBUY-DT	ST. LOUIS HOLLY SPR	Analog	813.000	D/M	Green	0.0	rc.	(6.)	-15	0.0	6.0	2	UHF	40-	A-1	LR.	(00.00)	64	-			p.v.	r, Or	2281401	2281401	2281401
WBUY-OT	HOLLYSPA	T	129.000	D/N	GMVH:	396.7	7585	1975 T	2	10.0	14.0	2	UHF	41	Со	LR	F(50.90)	41				234U ×	39.	1065680	1065680	1065680
WBUY-DT	HOLLYSPA		129.000	D/M	Okton	396.7	P45	161.7	2	10.0	14.0	2	UHF	41	Co	LR	F(50,90)	41				12001	0.0%	1027237	1027237	1027237
WCFN	4		500.000	D/M	Ckra	396.7	240	353 F	2	10.0	14.0	2	UHF	41	Co	LR	F(50,90)	41	-			030-	Exect.	1134242	1134242	1134242
WOKA	SPRINGFIE		200.000	D/M	CRVs	155.6	SZ.	12146	41	0.0	6.0	1	UHF	49.	T+B	LR	F(50.50)	64	-			965 -	g gs.	230186	230186	230186
WDRB	PADUCAH	Analog	2450.000	D/M	OHE:	173 6	Ş.	1410	-41	0.0	6.0]2	UHF	49 Z	T+8	UR .	F(50,50)	64	-	-		Esti:	ή, (Yς.	445000	445000	445000
WHOLOT	LOUISVILLE		5000,000	D/M	Cieso	389.1	\$20 20	F\$ 1.7	28	0.0	6.0	2	UHF	41-	Co	LR	F(50.50)	64	-	-		OK C	O 45%	1465594	1465594	1465594
	CREVE CO		80.300	D/M	t Stanti	227.5	1/95	187.0	-48	10.0	14.0	1	UHF	40	A-1	LR .	F(50.90)	41				gC:	CAY).	584534	584534	584534
WICD DT	CHAMPAIG		50.000	D/M	Clear	267.6	34.5	222.6	2	10.0	14.0]1	UHF	41	Co	UR	F(50,90)	41		-		3154.	0.0%	578227	578227	578227
WICD-DT	CHAMPAIG		50.000	D/M	Cistos	267.6	340	221 fi	2	10.0	14.0	1	UHF	41	Co	UR .	F(50,90)	41				re:	gree.	577851	577851	577851
WICS-OT	SPRINGFIEL		75.000	D/M	Cirye	159.0	toe	6887)	-49	10.0	14.0	1	UHF	42	A+1	LR	F(50,90)	41	,	-		(149.)	\$ 76)	669726	669726	689726
WICS-01	SPRINGFIEL		75.000	D/M	Cacan	159.0	106	54.n	-49	10.0	14.0	1	UHF	42	A+1	UR.	F(50,90)	41	•			(,c, .	(1,1),5,	687458	687458	687458
WICS-DT	SPRINGFIEL		725.000	D/M	Course	159.0	try:	534)	-49	10.0	14.0]1	UHF	42	A+1	UR .	F(50.90)	41		-		(+1) -	e etc.	1124204	1124204	1124204
WKPD-DT	PADUCAH		50.000	D/M	Chryn	214.3			2	10.0	14.0	2	UHF	41	Co	LR	F(50,90)	41	-			9.15	0), V _P ,	251466	251466	250775
WKPD-DT	PADUCAH	ντα	50.000	D/M	s-kram	214.3		I	2	10.0	14.0	2	UHF	41	Co	LR	F(50,90)	41	-	-		2,030	Gr.	253494	253494	252796
WOEC	<u> </u>	Analog	14.800	D/M	Cara:	183.0	; 4 2	37 -)	-25	0.0	0.0]1	UHF	27+	T-14	UR .	F(50,50)	64				6ec	9.7%	101127	101127	101127
WOEC	QUINCY	Anakış	2000.000	D/M	Out of	183.0	ur .	S): -	-25	0.0	0.0	1	UHF	27 +	T-14	LR	F(50,50)	64				teri i	· 82.	269792	269792	269792
WRSPTV	SPRINGFIEL	· ·	2000.000	D	Carry	159.0	⊛	69-3	F	Ī	ŀ]1	UHF	56 +	T+14	LP.	Ţ	F]	N/C	N/C	N/C	N/C	N/C
WSIU-DT	CARBONDA		1000.000	D/M	Clear	103.7	T		-48	10.0	14.0	1	UHF	40	A-1	LR.	F(50.90)	41	-	-		4.65.	10%	738517	708845	708845
WSIU-DT	CARBONDA	οτν	1000.000	D/M	Siece	103.7	Ī		-48	10.0	14.0	1	UHF	40	A-1	LR	F(50.90)	41	-	-	1	09%	9.354	694920	694920	692607
WTCT	MARION	Analog	2880.000	D/M	signer:	156.6	Œ	99.6	-25	0.0	0.0	1	UHF	27 Z	T-14	LR	F(50,50)	64	,		\vdash	000	9.75.	357625	357625	357625